

Agency Instructions for Submitting Bill Analyses to the LFC 2020 First Special Session

Each agency must adhere to the standard file format and naming convention described in these instructions when completing bill analyses. Each agency must email analyses and attachments to **lfc@nmlegis.gov** as soon as possible but no more than 6-24 hours of receiving LFC bill analysis requests. The Department of Finance and Administration has also requested that each agency send copies of all bill analyses to **dfa@state.nm.us**.

When submitting a bill analysis, the agency will type only one bill number (e.g., HB2) in the subject line of its email message. This will allow a Microsoft Outlook script to automatically route each bill analysis and supporting documents to the appropriate legislative network bill analysis folder. As a result, only one bill analysis may be attached to each email message.

Please use the following abbreviations when naming the agency bill analysis file:

HB	House Bill	SB	Senate Bill
HCR	House Concurrent Resolution	SCR	Senate Concurrent Resolution
HR	House Resolution	SR	Senate Resolution
HJR	House Joint Resolution	SJR	Senate Joint Resolution
HJM	House Joint Memorial	SJM	Senate Joint Memorial
HM	House Memorial	SM	Senate Memorial

Agencies must also use the LFC Agency Bill Analysis template, which is available on the Legislature's Website by clicking on legislative agencies, then Information for State Agencies, then FIR Report Instructions and Form, using Microsoft Word software. When saving files, the following file naming convention should be used:

- 1. Name the file to correspond to the appropriate chamber of the Legislature followed by the bill number;**
- 2. Add an "a" following the bill number if the analysis is of a committee amendment, or "s" following the bill number if the analysis is of a committee substitute;**
- 3. Add a hyphen and specify your agency code; and**
- 4. Add the date when the analysis was completed. The date is important since it lets the LFC know which bill analysis is the most current version.**

Four examples are shown below:

HB75-665 Jan 30.doc House Bill 75 - Analysis from the Department of Health

SJM36-366 Feb 4.doc Senate Joint Memorial 36 - Analysis from PERA

SB81a-218 Feb 8.doc Senate Bill 81 as amended – Analysis from Administrative Office of the Courts

HJR10s-341 Feb 9.doc House Joint Resolution as substituted – Analysis from Department of Finance and Administration

Instructions for Completing the Agency Bill Analysis Form

In general, the following rules apply when completing an agency bill analysis:

1. Deadlines for analysis are critical, especially during the special session. Agencies are asked to monitor emails during the duration of the special session. Please complete an analysis as soon as possible but no more than 6-24 hours after receiving the request. The pace of the special session will be fast, and FIRs will be completed quickly. Analyses that is received after an FIR is completed may not be reflected in the first draft of the FIR. If an agency does not respond in the time required, the lack of response will be cited in the bill analysis submitted to legislative committees. Updates to FIRs will be done as time permits.
2. Bills will be posted online after bill introduction or committee report containing an amendment or substitution. That bill or report will be available in HTML and Adobe PDF format at <http://www.nmlegis.gov/lcs/>. The PDF version will accurately match the original bill's page and line numbers.
3. Bill analyses are to be factual and should address all information requested on the form. Provided below is further information concerning completion of the form. Please do not submit only a summary of the bill. In addition, **do not return the copy of the bill with your analysis.**
4. Statements of opinion as to whether a bill is a good or bad piece of legislation are not to be included in the analysis. Technical or substantive problems and areas of concern should be noted in the analysis in the form of suggestions and questions, but not in the form of opinions. If you perceive a bill has serious problems and you want to express an opinion, please attach a separate note to the analysis.
5. A substitute bill should be treated as a new bill.

Form Completion

The agency bill analysis is divided into three sections.

Section I: General Information

Section I provides general information about the bill. Please be sure to note whether it is a House or Senate bill and the type of bill, along with the bill number as follows:

HB	House Bill	SB	Senate Bill
HCR	House Concurrent Resolution	SCR	Senate Concurrent Resolution
HR	House Resolution	SR	Senate Resolution

HJR House Joint Resolution
HJM House Joint Memorial
HM House Memorial

SJR Senate Joint Resolution
SJM Senate Joint Memorial
SM Senate Memorial

Indicate by an X whether the analysis is of the original bill, amendment, or substitute, and if this analysis is correcting an earlier analysis. In the blank following “Reviewing”, insert agency name and code.

Under “Short Title”, use the short title from the bill locator or from the Agency Analysis request email.

Section II: Fiscal Impact

Section II provides a brief overview of a bill’s fiscal impact. At least one table must be included in an agency analysis. In the tables, please state the numbers in thousands i.e., \$100,000.00 should be stated \$100.0.

Appropriation Table

- Use only if an appropriation is made in the bill.
- Columns 1 and 2. Appropriation Contained: Under the appropriate fiscal year, insert the amount actually appropriated by the bill. If an appropriation covers more than one fiscal year, enter the entire amount in the column which indicates the fiscal year in which it will begin. If a fiscal year is not associated with the appropriation, it becomes effective 90 days after constitutional adjournment, unless it is passed with an emergency clause. If a bill has an emergency clause, it becomes effective upon signature and therefore has impact in the current fiscal year.
- Column 3. Recurring or Nonrecurring: If a bill provides one-time capital funding (e.g., construction of a building), the expense to the funding source is considered to be nonrecurring. The term nonrecurring should be used when this one-time impact affects the General Fund or when bonds or other revenue sources are involved.

However, in the case of a bill appropriating money to construct a building, the hidden costs of utilities, maintenance and so forth are recurring expenses. This is also true for large computer projects. A bill may appropriate money to implement a certain program. This would be a recurring expense since future appropriations, probably under the General Appropriation Act, would likely be required. Estimates concerning those on- going expenses should be reflected in the Estimated Additional Operating Budget Impact Table, discussed in more detail below.

- Column 4. Fund Affected: In this column, insert the fund from which the appropriation will come (e.g., General Fund, Road Fund, Severance Tax Bonding Fund, etc.).
- Duplicates/Relates to Appropriation in the General Appropriation Act: When the bill

contains an appropriation, in the space provided indicate whether that appropriation either duplicates or is related to an appropriation already contained in the General Appropriation Act. Relationship applies when the bill relates to the same general subject matter.

Revenue Table

This table must be filled out if provisions in the bill will increase or decrease revenues. For example, a bill concerning tax reduction or increase is a revenue bill, and this portion of Section II must be completed.

- Columns 1, 2 and 3. Estimated Revenue: Under the appropriate fiscal year, insert the estimated revenue impact.
- If the bill will reduce revenues, place the number in parentheses. If the bill increases revenue, do not use parentheses.
- Column 4. Recurring or Nonrecurring: If a bill provides for a one-time revenue impact, the revenue is considered to be nonrecurring or from surplus. The term nonrecurring is to be used when bonds or other revenue sources are involved.
- Column 5. Fund Affected: In this column, insert the fund name for the fund affected by the revenue increase or decrease.

Estimated Additional Operating Budget Impact Table

This section requires the agency provide information regarding the impact of a proposed bill. If a program activity is mandated in the legislation and it contains no appropriation or an appropriation that is considered inadequate to effectively implement the program, enter only the amount needed in addition to any appropriation in the fiscal year columns as appropriate. Total costs and funds(s) affected should be entered in the columns provided. Three general types of entries can be made in this table:

1. NFI for no fiscal impact;
2. Actual dollar amount; or
3. In cases where a bill has a fiscal impact, but the firm dollar amount cannot be provided, terms such as minimal, substantial and indeterminate may be used. However, every effort should be made to determine an actual dollar amount of the estimated fiscal impact. Also if a bill has an impact in a fiscal year beyond those shown, please write future impact in the table and indicate the estimated amount of such impact and the fiscal year in which it will occur.

If the bill increases expenditures, please use the number without parentheses.

If the bill decreases expenditures, place the number in parentheses.

Duplicates/Conflicts with/Companion to/Relates to: Following the Estimated Additional Operating Budget Impact table is an area to be filled in if the bill being analyzed affects another pending bill.

Duplication. This reference is made when two bills have an identical purpose. Each is worded identically, even though they have different sponsors and one is introduced in the House, the other in the Senate. As an example, House Bill 39 and Senate Bill 100 are identical. Normally you will recognize the duplication immediately upon receipt of the second bill, Senate Bill 100.

When completing the analysis on Senate Bill 100, make the following entries: Select the word duplicates and enter House Bill 39 in the space provided. Delete any other words that do not apply.

Conflict. Suppose Senate Bill 5 and Senate Bill 10 each affect the same area and section of law but have different purposes (e.g., it is obvious that if both bills are passed there would be a direct conflict in the law). This will usually be discovered when you receive the second bill, Senate Bill 10.

When completing the analysis on Senate Bill 10, make the following entries: Select the words conflict with and enter Senate Bill 5 in the space provided. Delete the words that do not apply.

Companionship. This reference applies to bills which are inseparable (i.e., one should not be passed without the other.) An example would be if House Bill 11 is passed, then House Bill 22 should also be passed. Here again, companionship will be recognizable upon reading the second bill, House Bill 22.

When completing the analysis on House Bill 22, make the following entries: Select the words companion to and enter House Bill 11 in the space provided. Delete the words that do not apply.

Relationship. This reference applies to bills which affect the same section of law or which relate to the same general subject matter but which do not fall under the categories of conflict, duplication or companionship. For example, Senate Bill 33 addresses magistrate retirement and Senate Bill 66 appropriates funds to equip magistrates' offices. There is no conflict, duplication or companionship; however, both bills relate to special appropriations for magistrates.

Please use some discretion with this category to assure that the relationships indicated are meaningful. For example, it is not useful to list 30 bills that deal with taxation. Of use would be to list 4 or 5 bills that deal with the same area of income tax. The existence of the relationship will be evident with the reading of the second bill, Senate Bill 66.

When completing the analysis on Senate Bill 66, make the following entries: Select the words relates to and enter Senate Bill 33 in the space provided.

If more than one category applies, stack list the categories:

Duplicates SB125
Relates to HB421
Conflicts with SB372

A more complete, narrative explanation of each category that applies should be included in Section III under the appropriate heading.

Section III: Narrative

Section III details pertinent information about the bill. At a minimum, Section III should include a discussion of the items listed on the form: Bill Summary; Fiscal Impact; Significant Issues; Performance Impact; Administrative Impact; Duplication, Conflict, Companionship or Relationship; Technical Issues (e.g., bill drafting errors); and Other Substantive Issues. It is also important to discuss any alternatives, consequences of not enacting the bill and proposed amendments.

For complex and/or lengthy bills, the Bill Summary narrative should be a section-by-section analysis of the bill.

The Fiscal Impact section should explain any figures inserted in a Section II table. Major assumptions underlying any fiscal impact cited should be documented. If additional operating budget impact is estimated, the underlying assumptions and calculations should be reported in this section.

Please note that in Section III, under Significant Issues, list and briefly describe significant issues related to the bill. This should not be the catch-all section for your analysis.

LFC Requester: _____

**AGENCY BILL ANALYSIS
2020 FIRST SPECIAL SESSION**

WITHIN 24 HOURS OF BILL POSTING, EMAIL ANALYSIS TO:

LFC@NMLEGIS.GOV

and

DEA@STATE.NM.US

{Include the bill no. in the email subject line, e.g., HB2, and only attach one bill analysis and related documentation per email message}

SECTION I: GENERAL INFORMATION

{Indicate if analysis is on an original bill, amendment, substitute or a correction of a previous bill}

Check all that apply:

Original **Amendment**
Correction **Substitute**

Date _____
Bill No: _____

Sponsor: _____ **Agency/Code:** _____
Short _____ **Person** **Writing:** _____
Title: _____ **Phone:** _____ **Email** _____

SECTION II: FISCAL IMPACT

APPROPRIATION (dollars in thousands)

Appropriation		Recurring or Nonrecurring	Fund Affected
FY20	FY21		

(Parenthesis () Indicate Expenditure Decreases)

REVENUE (dollars in thousands)

Estimated Revenue			Recurring or Nonrecurring	Fund Affected
FY20	FY21	FY22		

(Parenthesis () Indicate Expenditure Decreases)

ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)

	FY20	FY21	FY22	3 Year Total Cost	Recurring or Nonrecurring	Fund Affected
Total						

(Parenthesis () Indicate Expenditure Decreases)

Duplicates/Relates to Appropriation in the General Appropriation Act
Duplicates/Conflicts with/Companion to/Relates to:

SECTION III: NARRATIVE

BILL SUMMARY

Synopsis:

FISCAL IMPLICATIONS

Note: major assumptions underlying fiscal impact should be documented.

Note: if additional operating budget impact is estimated, assumptions and calculations should be reported in this section.

SIGNIFICANT ISSUES

PERFORMANCE IMPLICATIONS

ADMINISTRATIVE IMPLICATIONS

CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

TECHNICAL ISSUES

OTHER SUBSTANTIVE ISSUES

ALTERNATIVES

WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL

AMENDMENTS